EXECUTIVE ORDER  
NUMBER Thirty-Eight  

TO: HEADS OF ALL STATE DEPARTMENTS AND AGENCIES  
RE: ESTABLISHMENT OF THE ANTI-DRUG ABUSE STEERING COMMITTEE  

WHEREAS, on October 27, 1986, President Reagan signed into law the Federal Anti-Drug Abuse Act of 1986, Public Law 99-570, which embodies numerous federal initiatives to combat drug abuse and narcotics trafficking; and  

WHEREAS, among its initiatives, the Anti-Drug Abuse Act establishes a program of grants to the states to enhance drug law enforcement, drug abuse treatment and rehabilitation programs, and drug abuse prevention and education activities; and  

WHEREAS, federal law encourages each state to establish a drug policy board to serve as a forum for communication and a structure for coordination; and  

WHEREAS, through the program of grants established by the Anti-Drug Abuse Act, Delaware will receive approximately $2,000,000 in new federal funds to combat drug abuse in the specific areas specified in the federal law; and
WHEREAS, the law enforcement portion of these new federal funds, approximately $886,000, requires a 25% state/local match, so that the total amount of new funds to be spent in this State on drug abuse initiatives in the next year will exceed approximately $2,200,000; and

WHEREAS, as designated by the Governor in accordance with federal law, these new federal anti-drug abuse grants will be administered in Delaware by the Delaware Criminal Justice Council (in the area of law enforcement), the Department of Health and Social Services (for treatment and rehabilitation programs), and the State Board of Education and the Office of the Governor (for prevention and education activities); and

WHEREAS, because of this sudden infusion of a significant amount of new federal funds into Delaware, and because of the diffused administration of those grants, it is essential that there be a collaborative effort among the State agencies listed above to ensure that these funds are invested in a comprehensive, coordinated and effective statewide attack on the drug abuse problem in our State; and

WHEREAS, even though the Anti-Drug Abuse Act of 1986 envisioned a three-year program of federal grants to the states, there is a very real possibility that these federal subsidies may be limited to only one year, highlighting the importance of spending this money wisely, with its long-term budgetary impact in view; and
WHEREAS, the State Board of Education at its meeting on January 29, 1987, and the Criminal Justice Council at its meeting on February 5, 1987, endorsed the steering committee concept as a means to develop and implement a statewide anti-drug abuse policy governing the administration of the new federal subsidies; and

WHEREAS, the Secretary of Health and Social Services also endorses this approach;

NOW, THEREFORE, I, MICHAEL N. CASTLE, by virtue of the authority vested in me as Governor, and after consultation with and with the approval of, the Delaware Criminal Justice Council and the State Board of Education, do hereby declare and order as follows:

1. The Anti-Drug Abuse Steering Committee is hereby established. The voting membership of the Committee shall comprise ex officio the following individuals or their designees: the Secretary of Health and Social Services, the President of the State Board of Education, the Chairman of the Criminal Justice Council, the Counsel to the Governor, the Director of the State Budget Office and the Acting Director of the Office of State Planning and Coordination. The Counsel to the Governor shall serve as Convenor of the Steering Committee.

2. The Steering Committee shall coordinate the development and implementation of a comprehensive statewide anti-drug abuse strategy. In accordance with federal requirements, the Delaware Criminal Justice Council, the State
Board of Education and the Department of Health and Social Services each shall prepare a policy plan for attacking drug abuse through enhanced law enforcement, prevention and education, and treatment and rehabilitation, respectively. The individual policy plans shall be reviewed and approved by the Steering Committee, which shall mold the individual plans into a single, coordinated statewide strategy. The statewide strategy shall set forth the parameters within which each administering agency shall develop and implement their individual anti-drug abuse plans. The statewide strategy also shall encompass existing or proposed anti-drug abuse initiatives apart from those to be funded through the federal grants.

4. Following the adoption of the statewide strategy, and in accordance with federal requirements, the Criminal Justice Council, the State Board of Education and the Department of Health and Social Services shall prepare their applications for federal grants under the Anti-Drug Abuse Act of 1986, within the parameters set forth in the statewide plan. The individual plan applications shall be reviewed and approved by the Steering Committee, which shall coordinate the presentation of the approved applications to the Delaware State Clearinghouse for its approval in accordance with state law.

5. The Criminal Justice Council, State Board of Education and Department of Health and Social Services shall develop comprehensive plans to administer the federal grants
approved under the Anti-Drug Abuse Act of 1986, including the allocation of the federal funds. Any sub-grants to be made by the administering state agencies shall be reviewed and approved by the Steering Committee to ensure compliance with the overall statewide strategy.

6. The role of the Steering Committee shall be one of oversight and coordination, not administration. The Criminal Justice Council, the State Board of Education and the Department of Health and Social Services shall be responsible for identifying problems and developing programs to address them; the Steering Committee shall ensure that the programs developed by the administering agencies mesh into a coordinated, effective attack on drug abuse in accordance with the statewide strategy.

7. In addition to the heads of the administering agencies, who shall serve *ex officio* as voting members of the Steering Committee, the Criminal Justice Council, State Board of Education and Department of Public Instruction also may designate up to three additional members of their governing bodies or staff to participate in the Steering Committee process as non-voting members. Such additional persons designated by the administering agencies shall be invited to participate in all Steering Committee meetings and be provided with all Steering Committee materials.

8. To the maximum extent possible the Steering Committee shall operate by consensus. The Steering Committee shall
ensure that there is continual communication among the administering agencies and their staffs and the Steering Committee and its staff.

9. Initially, and in consultation with the administering agencies, the Steering Committee shall establish a timetable for the development and implementation of the statewide anti-drug abuse strategy.

10. As part of the statewide drug abuse prevention and education initiative, in consultation with the Governor and subject to his review and approval, the State Board of Education shall develop the policy plan, grant application and sub-grant program relating to the 30% of the federal funds in this area that the Governor is designated to administer under the Anti-Drug Abuse Act.

11. Staffing for the Steering Committee process shall be funded by the Criminal Justice Council and shall include a chief staff person to be selected by the Governor.